

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 NEA-14 ISO-00 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-07 H-03

INR-11 L-03 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

AF-10 ARA-16 SAM-01 DRC-01 /153 W

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O R 270024Z SEP 74

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 5700

INFO AMEMBASSY PHNOM PENH

AMEMBASSY TOKYO

AMEMBASSY BANGKOK

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY SINGAPORE

AMEMBASSY MANILA

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

AMEMBASSY NICOSIA

AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY LONDON

AMEMBASSY CIARO

AMEMBASSY DAMASCUS

AMEMBASSY BEIRUT

AMEMBASSY AMMAN

C O N F I D E N T I A L USUN 3449

E.O. 11652: GDS

TAGS: PFOR, UNGA, CB

SUBJ: KHMER, PALESTINE AND CYPRUS IN 29TH GA. TIMING  
OF PLENARY DEBATE

REFERENCE: STATE'S 211938 (NOTAL)

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SUMMARY: ACTION REQUESTED: GUIDANCE ON WHETHER IT IS MORE IMPORTANT THAT WE PRESS FOR LATE PLENARY DEBATE ON PALESTINE ITEM OR ON KHMER ITEM, AND WHETHER WE SHOULD ENCOURAGE EARLY CYPRUS DEBATE. END SUMMARY.

1. MISSIONS WORKING IN SUPPORT OF GKR, INCLUDING, AS DEPARTMENT AWARE, UNUN, ARE IN TOTAL AGREEMENT THAT OUR COMMON INTEREST IN KHMER QUESTION IS BEST SERVED BY HAVING DEBATE COMING AS LATE IN PLENARY AS POSSIBLE.

2. PLENARY AGENDA, HOWEVER, CAN BE BEST MANIPULATED INDIRECTLY BY FACILITATING THE PLACING OF OTHER ITEMS OF HIGH PRIORITY TO NONALIGNED EARLIER ON THE AGENDA.

3. AMONG THE MOST PROMISING CANDIDATES FOR PLACEMENT EARLIER ON THE AGENDA ARE THE CYPRUS AND PALESTINE ITEMS.

4. AS WE HAVE REPORTED, WE HAVE SOME, ALTHOUGH NOT CONCLUSIVE, INDICATIONS THAT GRUNK COSPONSORS, INCLUDING ALGERIA (WITH BOUTEFLIKA EXERCISING MOST INFLUENCE ON PLENARY AGENDA ORDER), WILL PRESS FOR EARLY CONSIDERATION OF KHMER.

5. OUR UNDERSTANDING IS THAT DEPARTMENT WISHES PALESTINE ITEM TO COME UP AFTER SECRETARY'S ME TRIP COMPLETED, AND PREFERABLY LATE IN PLENARY DEBATE. PLO MAY NOW BE REVISING ITS PREFERENCE FOR EARLY DEBATE IN LIGHT OF INCREASED STATUS GIVEN IT BY TRIPARTITE CAIRO COMMUNIQUE. IT MAY DECIDE WAIT UNTIL AFTER OCTOBER 26 RABAT CONFERENCE, AND RIDE CREST OF THAT WAVE AT UN. IN ANY EVENT, DECISION ON TIMING WILL BE MADE BY PLO AND THERE IS NOT MUCH WE CAN DO TO CHANGE IT -- BARRING MAJOR EFFORT IN CAPITALS WITH EGYPT AND SYRIA.

6. PERHAPS BEST CANDIDATE FOR EARLY DEBATE IS CYPRUS ITEM WHICH, FROM STANDPOINT OF NICOSIA NEGOTIATIONS, NOW APPEARS MIGHT BE BEST TO CONCLUDED AS QUICKLY AS POSSIBLE. WE MIGHT WELL HAVE SOME SUCCESS IN MOVING THIS ITEM HIGHER ON THE AGENDA. HOWEVER, FROM TALKS WITH SECRETARIAT AND TURKISH MISSION, OUR BEST GUESS IS THAT CYPRUS ITEM WILL MOVE TO SPC AFTER BRIEF PROCEDURAL CONSIDERATION IN PLENARY. CONFIDENTIAL

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SPC SECRETARY HERNDL TELLS US HE HAS SET ASIDE ABOUT TWO WEEKS FOR SPC CYPRUS DEBATE ON ASSUMPTION GA PRESIDENT BOUTEFLIKA WILL RULE THAT DEBATE BETWEEN "REPRESENTATIVES OF CYPRUS COMMUNITIES" SHOULD TAKE PLACE ENTIRELY IN SPC. (GA SECRETARIAT OFFICIALS AGREE THIS IS MOST PROBABLE SCENARIO, GIVEN BOUTEFLIKA'S PRO-TURKISH SYMPATHIES.) TURKISH MINISTER ALSO TELLS US TURKEY WILL CHALLENGE RIGHT OF CYPRUS AMB ROSSIDES TO SPEAK IN PLENARY ON

GROUND HE REPRESENTS ONLY GREEK CYPRIOT COMMUNITY, AND  
WILL SEEK RULING FROM CHAIR.

7. REGARDING OTHER ITEMS ON PLENARY AGENDA, THERE ARE NO  
LIKELY CANDIDATES THAT WOULD ENABLE US TO ENSURE SIGNIFICANT  
DELAY IN TAKING UP KHMER ITEM. FOR EXAMPLE, ITEM 22  
(IMPLEMENTATION OF THE DECLARATION ON THE GRANTING OF  
INDEPENDENCE TO COLONIAL COUNTRIES) IS EXPECTED TO CONSUME  
ONE WEEK, BUT THIS HAS BEEN SCHEDULED FOR PLENARY, IN  
CONCERT WITH FOURTH COMMITTEE AGENDA, FOR NOV. 7-14. IT  
IS CONCEIVABLE THAT WE COULD URGE UPON AFRICANS PLACEMENT  
OF NAMIBIA, SPC REPORT ON APARTHEID, ETC. IN PACKAGE FOR  
HANDLING EARLY IN PLENARY DEBATE, BUT SUCH EFFORT BY USUN  
WOULD HARDLY BE CREDIBLE, EVEN IF IT DID HAVE THE HOPE OF  
BEING PRACTICABLE. AS IT STANDS NOW, ONLY ITEMS CERTAIN  
TO COME UP ON FIRST DAYS ARE BRIEF SUCH AS ITEM 27  
(EEC STATUS) AND ITEM 15 (ELECTION TO SC). ITEM 19  
(STRENGTHENING OF THE UN ROLE) MIGHT COME UP SOMEWHAT  
EARLY ON AGENDA, BUT THERE IS NO GOOD REASON FOR US TO  
ARGUE FOR EARLY PRIORITY. WE BELIEVE ROMANIANS WILL WISH  
ITEM COME UP LATE RATHER THAN EARLY. CREDENTIALS COMMITTEE  
REPORT, WITH IMPLICATIONS FOR KHMER AS WELL AS SOUTH AFRICA,  
MIGHT ALSO INTERVENE BEFORE DEBATE ON GRUNK SUBSTANCE AND  
ON CYPRUS, MIDDLE EAST AND PALESTINE QUESTIONS. WE HAVE  
NOT BEEN ABLE TO OBTAIN YET A CLEAR READING ON HOW  
BOUTEFLIKA IS LOOKING AT THESE LESSER ITEMS.

8. IF PALESTINE ITEM IS DEBATED EARLY AS REMAINS PROBABLE,  
WE MIGHT SUCCEED IN GETTING KHMER DEBATED LATER. IT WOULD  
BE VERY HELPFUL, THEREFORE, IF DEPARTMENT WOULD PROVIDE  
US WITH GUIDANCE AS TO IMPORTANCE TO USG OF RELATIVE  
PRIORITY FOR KHMER, PALESTINE AND CYPRUS ITEMS, WITH  
UNDERSTANDING THAT OUR ABILITY TO CONTROL SITUATION LIMITED  
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AT BEST AND THAT CYPRUS ITEM MAY LARGELY BE CONFINED  
TO SPC. SCALI

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INSTRUCTIONS, MEETING AGENDA  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 SEP 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** izenbei0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974USUNN03449  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D740272-0428  
**From:** USUN NEW YORK  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
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**Line Count:** 156  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE'S 211938 (NOTAL)  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** izenbei0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 15 MAY 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <15 MAY 2002 by martinml>; APPROVED <07 MAR 2003 by izenbei0>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** KHMER, PALESTINE AND CYPRUS IN 29TH GA. TIMING OF PLENARY DEBATE  
**TAGS:** PFOR, PORG, CB, CY, XF, UNGA  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005